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Cambridge City Council

LICENSING SUB-COMMITTEE

To: Councillors Boyce, Znajek and Stuart

Despatched: Friday, 25 March 2011

Date: Monday, 4 April 2011

Time: 10.00 am

Venue: Committee Room 1 & 2 - Guildhall

Contact: Martin Whelan

Direct Dial: 01223 457012

AGENDA

- 1 TO APPOINT A CHAIR FOR THE MEETING
- 2 DECLARATIONS OF INTEREST
- 3 LICENSING SUB-COMMITTEE PROCEDURE
- 4 APPLICATION FOR A NEW PREMISES LICENCE: THE EARL
GREY PH, 60 KING STREET, CAMBRIDGE, CB1 1LN *(Pages 1 - 54)*

Information for the public

Public attendance

You are welcome to attend this meeting as an observer, although it will be necessary to ask you to leave the room during the discussion of matters which are described as confidential.

Filming, recording and photography at council meetings is allowed subject to certain restrictions and prior agreement from the chair of the meeting.

Requests to film, record or photograph, whether from a media organisation or a member of the public, must be made to the democratic services manager at least three working days before the meeting.

Public Speaking

You can ask questions on an issue included on either agenda above, or on an issue which is within this committee's powers. Questions can only be asked during the slot on the agenda for this at the beginning of the meeting, not later on when an issue is under discussion by the committee.

If you wish to ask a question related to an agenda item contact the committee officer (listed above under 'contact') **before the meeting starts**. If you wish to ask a question on a matter not included on this agenda, please contact the committee officer by 10.00am the working day before the meeting. Further details concerning the right to speak at committee can be obtained from the committee section.

Fire Alarm

In the event of the fire alarm sounding (which is a continuous ringing sound), you should pick up your possessions and leave the building by the route you came in. Once clear of the building, you should assemble on the pavement opposite the main entrance to the Guildhall and await further instructions. If your escape route or the assembly area is unsafe, you will be directed to safe areas by a member of Cambridge City Council staff.

Licensing Act 2003 - Licensing Sub-Committee: Hearings Procedure

Preliminary Matters

1. **The Chair** will commence the hearing by introducing him/herself, the other two members of the Sub-Committee and the officers present.
2. **The Chair** will ask the applicant(s)/the responsible authorities/the interested parties present, and their representatives (if applicable), to introduce themselves and identify their interest in the proceedings.

Failure of a party to attend the hearing

3. If a party has informed the licensing authority that he/she does not intend to attend or be represented at a hearing, the hearing may proceed in his/her absence.
4. If a party who has not so indicated fails to attend or be represented at a hearing, the Sub-Committee may –
 - (a) where it considers it to be necessary in the public interest, adjourn the hearing to a specified date, or
 - (b) hold the hearing in the party's absence.
5. Where the Sub-Committee holds the hearing in the absence of a party, the Sub-Committee will consider at the hearing the application, representations or notice made by that party.
6. **The Chair** will explain the procedure to be followed at the hearing and will confirm whether the Sub-Committee must reach its decision at the end of the hearing or within 5 working days of the hearing, depending on the application being heard.
7. **The Clerk to the Sub-Committee** will indicate whether any party has requested permission for any other person(s) (other than his/her representative) to appear at the hearing to assist the Sub-Committee in relation to the application, representations or notice of the party making the request. The Sub-Committee will decide whether to grant permission to allow any other person(s) to appear at the hearing on behalf of the party; such permission will not be unreasonably withheld.
8. **The Clerk to the Sub-Committee** will ask whether any party is seeking to introduce any document(s) or other information not previously disclosed to all the other parties to the hearing and the licensing authority. If all the other parties consent, the previously undisclosed document(s) or other information can be produced by a party in support of their application, representations or notice (as applicable).
9. The hearing will take the form of a discussion led by the Chair of the Sub-Committee. Cross-examination will not be permitted unless the Sub-Committee considers that cross-examination is required to consider the representations, application or notice as the case may require.
10. The Sub-Committee will consider any requests to permit cross-examination on

a case-by-case basis. When permission is given to one party, it will also normally be extended to all other parties.

11. The Sub-Committee will decide the equal maximum period of time that each party will have to present their case.

The Hearing

12. *The Licensing Officer will present the report to the Sub-Committee.*

13. Members may ask any relevant questions of the Licensing Officer.

14. *The applicant, or the party who has initiated the hearing, will present their case first.*

15. The party shall be entitled to:

(a) give further information in support of their application, representations or notice (as applicable) in response to a specific request by the licensing authority prior to the hearing;

(b) question any other party (if permission has been given by the Sub-Committee);

(c) address the Sub-Committee.

16. If the Police are a party to the hearing, they will present their case. The Police have the rights listed in paragraph 15 (a) – (c) above.

17. If any other “responsible authority” are a party to the hearing, they will present their case in turn after the Police and have the rights listed in paragraph 15 (a) – (c) above.

18. Any other interested parties will then present their case in turn and have the rights listed in paragraph 15 (a) – (c) above.

19. Members of the Sub-Committee may ask questions of the/each party or any other person permitted to appear at the hearing in support of the party.

20. **The Chair** will invite the applicant, or the party who has initiated the hearing, and any parties making representations, to briefly summarise their points if they wish.

21. **The Chair** will ask the applicant, or the party who has initiated the hearing, and all parties making representations, that they are satisfied that they have said all they wish to.

The Decision

22. In considering any representations or notice made by a party, the Sub-Committee may take into account documentary or other information produced by a party in support of their application, representations or notice (as applicable) either before the hearing or, with the consent of all the other parties, at the hearing.

23. In reaching its decision, the Sub-Committee will disregard any information given by a party, or any person who has been permitted to appear at the hearing, which is not relevant to –

(a) the application, representations or notice (as applicable) or in the case of another person, the application, representations or notice of the party

requesting their appearance, and

(b) the promotion of the licensing objectives or, in relation to a hearing to consider a notice given by the Police, the crime prevention objective.

24. The Sub-Committee may consider its decision in private and may move into private session where it considers that the public interest in so doing outweighs the public interest in that part of the hearing taking place in public. If the Sub-Committee do move into private session then all the parties and their representatives, any other person permitted to appear at the hearing, officers, the public and the press will be asked to leave the room whilst the decision is made.

The Chair will tell those present at the meeting the decision taken by the Sub-Committee and the reasons for the decision.

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CAMBRIDGE CITY COUNCIL

REPORT OF: The Licensing Manager

TO: Licensing Sub-Committee

4th April 2011

APPLICATION: Application for a new Premises licence:
The Earl Grey PH, 60 King Street, Cambridge, CB1 1LN

WARD: Market

1 INTRODUCTION

1.1 To consider and determine this application for a new premises licence for The Earl Grey PH, 60 King Street taking into account the representations of the responsible authority detailed in paragraph 4, the interested parties detailed in paragraph 5 and the policy considerations detailed in paragraph 6 of the report.

1.2 The applicant, Mr Edward Hoskins, is seeking a new premises licence as follows:

Live Music (indoors)

Fri and Sat 20:00 to 23:30

Sun 20:00 to 23:00

Non standard timings

New Year's Eve 00:30

Supply of Alcohol (on and off the premises)

Mon – Thurs 12:00 to 23:00

Fri and Sat 12:00 to 23:30

Sun 12:00 to 22:30

Non standard timings

New Year's Eve 01:30

Hours premises are open

Mon – Thurs 09:30 to 23:30

Fri and Sat 09:30 to 00:00

Sun 09:30 to 23:00

Non standard timings

New Year's Eve 02:00

- 1.3 A copy of the application and plan is attached at Appendix A.
- 1.4 The Sub-Committee's decision must be made with a view to promoting one or more of the four licensing objectives, namely:
 - (a) the prevention of crime and disorder;
 - (b) public safety;
 - (c) the prevention of public nuisance; and
 - (d) the protection of children from harm.

2 BACKGROUND

- 2.1 The Earl Grey public house closed in 1968 and became a licensed betting shop. This continued until approximately 3 years ago when the property became vacant and it has remained closed since.

The applicant is proposing to return the property to its previous use and open a traditional style bar / restaurant, namely a cider tap. The bar area is to be laid out with the intention of the majority of customers being seated. The applicant is seeking on and off sales of alcohol to allow provision for the occasional customer who may wish to purchase a sealed bottle to take away for later consumption.

There is no history of grant of a premises licence under the Licensing Act 2003. Previous planning history as a public house pre 1968 remains, with no conditions or restrictions in place.

- 2.2 King Street is situated within a cumulative impact area and is therefore subject to a special policy on cumulative impact. The special policy creates a rebuttable presumption that applications within cumulative impact areas for new premises licences will normally be refused if relevant representations are received about the cumulative impact on the licensing objectives, unless the applicant can demonstrate why the operation of the premises involved will not add to the cumulative impact already being experienced. Applicants will need to address the special policy issues in their operating schedule in order to rebut such a presumption. The special policy is set out in section 5 of the Council's Statement of Licensing Policy.

3. LICENSING OBJECTIVES ADDRESSED BY APPLICANT

- 3.1 The Operating Schedule submitted by the applicant in part P of the application addresses the four licensing objectives. Paragraphs 8.41-8.45 and Section 10 of the government guidance refer to the operating schedule and licence conditions. Proposals will very often

translate directly into conditions that will be attached to the premises licence. They should be realistic and within the control of the applicant/management responsible for running the premises.

The applicant has proposed a number of steps in support of the licensing objectives which could be considered as appropriate conditions:

The Prevention of Crime & Disorder

1. All staff shall be fully trained in effective and responsible management and will be BII house members or greater.
2. Staff will notify other bars of troublesome patrons.
3. Staff shall operate a 100% zero tolerance to drugs and the use of drugs. Anyone caught will be reported to the Police without exception and other licensed premises on King Street will be notified. Such patrons will be barred permanently from the premises.
4. Patrons that appear drunk will not be served alcohol.
5. Staff will not operate any promotional drinking schemes or permit the consumption of alcohol in competition.
6. During opening hours the exterior of the premises will be illuminated by sign lighting and street lighting.
7. Alcohol will not be provided for take away unless in sealed containers and glass will only be allowed inside the premises.

Public Safety

1. A fully integrated fire alarm system with both illuminated alarms for the hearing impaired and sound alarms shall be in place.
2. The layout of the bar and associated seating and tables shall allow staff to maintain a full view of the entire premises and all patrons from behind the bar.
3. Patrons will be asked to keep glasses inside the premises but where necessary plastic glasses will be provided.

The prevention of public nuisance

1. Patrons will be asked to leave and arrive in a considerate manner.
2. Waste storage shall be provided in the rear courtyard.

The protection of children from harm

1. Any patrons that appear to be under age will be required to provide an accredited form of identification prior to being served.
2. Only accompanied children will be allowed to enter the premises during reasonable times and any person who appears to be under the age of eighteen or those that are included in a group of which members may appear under eighteen will all be required to prove their age. Only acceptable forms of identification will be accepted.

3.2 Although cumulative impact has not been referred to, the applicant submitted a supporting letter along with the application. This is attached in its entirety at Appendix B.

3.3 In the interest of public safety and to prevent any crime or disorder on or around the premises, the applicant later submitted the two additional conditions below:

1. The business will become part of the Pubwatch scheme and also join up to the Cambac radio link system.

2. The property will have CCTV installed. There will be a camera on the front of the property, to compliment the City's camera directly opposite the property. We will also install a camera inside the property along with an additional camera covering the rear courtyard, therefore covering all areas of the premises.

A copy of the amendment is attached at Appendix C.

3.4 The applicant has experience of pub/bar and restaurant ownership and states that The Earl Grey is being designed with the intention of encouraging responsible customers. The bar will not be stocking Alco-pops or any lager that would be instantly recognisable to younger drinkers. The emphasis is on opening a cider tap and for the bar to become an outlet for local cider producers.

4. REPRESENTATIONS FROM RESPONSIBLE AUTHORITIES

4.1 A representation has been received from the Police relating to three of the four licensing objectives and is attached in its entirety at Appendix D. The police state a number of reasons in their representation, giving rise to the view that the grant of such a licence would have a negative cumulative impact and would result in adverse consequences for the prevention of crime and disorder, public nuisance and the protection of public safety. Conditions are not referred to.

Two supporting documents have been submitted by the Police and are attached to the report as Appendix E and Appendix F respectively:

Cambridge City Cumulative Impact Policy Review 2010, V3

An introduction to Anti-Social Behaviour (ASB) in Cambridge City

- 4.2 Furthermore, the police believe that they would be failing in their obligation under Section 17 of the Crime and Disorder Act 1998 as amended, when exercising functions to give due regard to the likely effect of the exercise of those functions on, and the need to do all that they reasonably can to prevent crime, disorder anti-social and other behaviour adversely affecting the local environment, including the misuse of drugs, alcohol and other substances in its area.
- 4.3 Discussions have taken place between the applicant and the Team Leader, Environmental Protection and it has been agreed that a representation would not be made providing the following measures are converted into conditions on the licence:

The prevention of public nuisance

1. Drinks shall not be consumed in the rear Courtyard after 10pm on Sunday to Thursday evenings; 11pm on Friday and Saturday evenings or on any other night when the premises are open until midnight. Signs shall be prominently displayed at the exit to the rear Courtyard informing patrons of this requirement.
 2. Doors and windows shall be kept shut during regulated entertainment, with the exception of the main entrance and entrance to the rear Courtyard to allow access and egress, which shall be kept shut so far as reasonably practicable.
 3. Bottles and refuse shall not be disposed of outside the premises between 11.00 p.m. and 7.00 a.m.
- 4.4 No representations have been received from Cambridgeshire Fire & Rescue, the Food & Occupational Safety Team Leader, Planning, Child Protection and Trading Standards, the remaining Responsible Authorities.

5. REPRESENTATIONS FROM INTERESTED PARTIES

- 5.1 Fifty Five representations have been received from 'interested parties' defined as: persons living in the vicinity; persons involved in a business in that vicinity and bodies representing persons living or involved in such a business.

Nineteen representations oppose the application, thirty-six representations are in support. One of the representations opposing the application includes a petition containing sixty-seven signatures. A number of signatories on the petition have made representation in

their own right.

The ordinary meaning of vicinity is 'near'. The representations are attached in their entirety at Appendix G. Not all matters raised within the representations may be relevant matters for consideration under the Licensing Act 2003.

6 POLICY CONSIDERATIONS

6.1 In carrying out its licensing functions, the Licensing Authority must have regard to its Statement of Licensing Policy and any statutory guidance issued under Section 182 of the Licensing Act 2003.

6.2 **The Council's Statement of Licensing Policy:** the following sections/paragraphs are applicable to this application:

- Objectives, section 2.4
- Fundamental principles, section 4
- Cumulative impact, section 5
- Licensing Hours, section 6
- Licence Conditions, section 8

6.3 **The Statutory Guidance:** the following sections/paragraphs are applicable to this application:

Sections 2.1- 2.50 of the guidance cover the four licensing objectives. Sections 2.32 – 2.40 of the guidance cover public nuisance. Section 2.32 considers it important that that licensing authorities focus on impacts of the licensable activities at the premises on persons living and working in the vicinity that are disproportionate and unreasonable.

Section 8.5 – 8.8 covers interested parties, Sections 8.9 – 8.15, the role of local councillors and Sections 8.16 – 8.21, responsible authorities.

Section 9 covers the determination of applications, with sections 9.3 – 9.13 giving guidance to cover situations where representations have been made. Sections 9.4 –9.6 address the issues of relevance and vicinity. Sections 9.8, 9.10 and 9.11 covers relevance in more detail, including guidance on frivolous and vexatious representations. Vexation may arise because of disputes between rival businesses and local knowledge will therefore be invaluable in considering such matters. Section 9.12 recommends

that in borderline cases the benefit of doubt should be given to the interested party making the representation. The subsequent hearing would provide an opportunity for the person to amplify and clarify it. If it then emerged that the representation should not be supported, the licensing authority could decide not to take any action.

Sections 10.15 – 10.18 covers duplication with other statutory provisions.

If other existing law already places responsibilities on the employer/operator of the premises, then it cannot be necessary to impose the same or similar duties on the premises licence. Sections 10.17 & 10.18 state that the Licensing Act 2003 does not affect the continued use of the powers of an environmental health officer in respect of statutory noise nuisance under the Environmental Protection Act 1990. However these general duties will not always adequately cover specific issues arising in connection with, for example, certain types of entertainment. It is only where additional and supplementary measures are necessary to promote the licensing objectives that necessary, proportionate conditions will need to be attached to a licence.

Sections 10.19 – 10.21 and 13.40-13.42 cover licensing hours and the hours of trading. Section 13.41 states that providing consumers with greater choice and flexibility is an important consideration, but should always be balanced carefully against the duty to promote the four licensing objectives and the rights of local residents to peace and quiet.

Sections 13.24 -13.39 cover cumulative impact. Section 13.29 sets out the effects of adopting a cumulative impact policy. There is a rebuttable presumption that applications for new premises licences or variations that are likely to add to the existing cumulative impact, will normally be refused, following relevant representations, unless the applicant can demonstrate in their operating schedule that there will be no negative cumulative impact on one or more of the licensing objectives.

Annex D covers conditions, with Part 4 relating to the prevention of public nuisance. The Environmental Protection Act 1990, the Noise Act 1996 and the Clean Neighbourhoods and Environment Act 2005 provide some protection to the general public from the effects of noise nuisance. The police can close premises that are causing nuisance resulting from noise emanating from the premises. The Secretary of States guidance states that these matters should be considered before deciding whether or not

conditions are necessary for the prevention of public nuisance.

- 6.4 Members should only impose conditions, which are proportionate and are necessary to promote the licensing objectives (10.11, 10.13 & 10.14). Conditions which are imprecise or difficult for a licence holder to observe should be avoided (10.4).

7. CONCLUSIONS

- 7.1 The Licensing Authority has a duty under the Licensing Act 2003 by promoting the Licensing Objectives. Each objective has equal importance. In carrying out its licensing functions, the Licensing Authority must also have regard to its Statement of Licensing Policy, any Statutory Guidance under the Licensing Act 2003 and is bound by the Human Rights Act 1998. The Council must also fulfil its obligations under Section 17 of the Crime and Disorder Act 1998 to do all that it reasonably can to prevent crime and disorder in Cambridge.

8. OPTIONS

- 8.1 Members should, having regard to the representations, take such steps as they consider are necessary for the promotion of the licensing objectives.
- 8.2 The steps are to grant the licence subject to conditions, modified as necessary, to exclude a licensable activity, or to reject the application. Conditions are modified if they are altered, omitted or any new condition added. (Licensing Act 2003 section 18(4) & (5)).
- 8.3 Members should consider Section 13.29 of the Guidance and Section 5 of Cambridge City Council's Statement of Licensing Policy relating to cumulative impact. Licences will normally be refused, following relevant representation, unless the applicant can demonstrate in the operating schedule (see section 3 above) that there will be no negative cumulative impact on one or more of the licensing objectives.

9 RECOMMENDATION

- 9.1 That members' determine the application on its individual merits.

BACKGROUND PAPERS:

The following are the background papers that were used in the preparation

of this report:

Guidance issued under section 182 of the Licensing Act 2003
The Council's Statement of Licensing Policy

To inspect these documents contact Debbie Stoker on 01223 457879.
The author and contact officer for queries on the report is Debbie Stoker, on
01223 457879.

Report file

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Grey. Date originated: 22/03/11 Date of last revision: 22/03/11.

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Application for a premises licence to be granted
under the Licensing Act 2003



PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form.
If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.
You may wish to keep a copy of the completed form for your records.

I/we EDWARD HOSKINS

(insert name(s) of applicant)

apply for a premises licence under section 17 of the Licensing Act 2003 for the premises described in Part 1 below (the premises) and I/we are making this application to you as the relevant licensing authority in accordance with section 12 of the Licensing Act 2003

Part 1 – Premises Details

Postal address of premises or, if none, ordnance survey map reference or description
60 KING STREET, CAMBRIDGE

Post town	CAMBRIDGE	Post code	CB11LN
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Telephone number at premises (if any)	
Non-domestic rateable value of premises	£13000 £16000 <i>NR</i>

Part 2 - Applicant Details

Please state whether you are applying for a premises licence as
Please tick yes

- a) an individual or individuals * please complete section (A)
- b) a person other than an individual *
 - i. as a limited company please complete section (B)
 - ii. as a partnership please complete section (B)
 - iii. as an unincorporated association or please complete section (B)
 - iv. other (for example a statutory corporation) please complete section (B)
- c) a recognised club please complete section (B)
- d) a charity please complete section (B)

- e) the proprietor of an educational establishment please complete section (B)
- f) a health service body please complete section (B)
- g) a person who is registered under Part 2 of the Care Standards Act 2000 (c14) in respect of an independent hospital in Wales please complete section (B)
- ga) a person who is registered under Chapter 2 of Part 1 of the Health and Social Care Act 2008 (within the meaning of that Part) in an independent hospital in England please complete section (B)
- h) the chief officer of police of a police force in England and Wales please complete section (B)

* If you are applying as a person described in (a) or (b) please confirm:

Please tick yes

- I am carrying on or proposing to carry on a business which involves the use of the premises for licensable activities; or
- I am making the application pursuant to a
 - statutory function or
 - a function discharged by virtue of Her Majesty's prerogative

(A) INDIVIDUAL APPLICANTS (fill in as applicable)

Mr <input checked="" type="checkbox"/>	Mrs <input type="checkbox"/>	Miss <input type="checkbox"/>	Ms <input type="checkbox"/>	Other Title (for example, Rev)
Surname HOSKINS		First names EDWARD PETER LEWIN		
I am 18 years old or over <input checked="" type="checkbox"/> Please tick yes				
Current postal address if different from premises address		191 MILTON ROAD, CAMBRIDGE		
Post Town	CAMBRIDGE	Postcode	CB4 1XG	
Daytime contact telephone number		07729341776		
E-mail address (optional)	EDHOSKINS82@YAHOO.CO.UK			

Part 3 Operating Schedule

When do you want the premises licence to start?

Day	Month	Year
1	4	0
3	2	0
1	1	1

AMENDED COPY

Day Month Year

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If you wish the licence to be valid only for a limited period, when do you want it to end?

Please give a general description of the premises (please read guidance note 1)

The premises located on King Street in Cambridge, providing a selection of alcoholic and non alcoholic drinks during opening hours. The footpath passes the front of the property and currently there is one self closing door providing access to the bar area. Inside the property there is a horseshoe bar enabling staff to see the entire bar area whilst working. The bar area is laid out with the intention of the majority of the customer being seated. Layout is designed as such that the majority of seating is fixed and in view of the bar. The entrance to the bar is in full view of the bar staff. The sales of alcohol are intended for consumption on the premises. Although provision is being made for the occasional customer who may wish to purchase a sealed bottle to take away for later consumption.

If 5,000 or more people are expected to attend the premises at any one time, please state the number expected to attend.

What licensable activities do you intend to carry on from the premises?

Provision of regulated entertainment

Please tick yes

- a) plays (if ticking yes, fill in box A)
- b) films (if ticking yes, fill in box B)
- c) indoor sporting events (if ticking yes, fill in box C)
- d) boxing or wrestling entertainment (if ticking yes, fill in box D)
- e) live music (if ticking yes, fill in box E)
- f) recorded music (if ticking yes, fill in box F)
- g) performances of dance (if ticking yes, fill in box G)
- h) anything of a similar description to that falling within (e), (f) or (g) (if ticking yes, fill in box H)

Provision of entertainment facilities:

- i) making music (if ticking yes, fill in box I)
- j) dancing (if ticking yes, fill in box J)
- k) entertainment of a similar description to that falling within (i) or (j) (if ticking yes, fill in box K)

Provision of late night refreshment (if ticking yes, fill in box L)



Supply of alcohol (if ticking yes, fill in box M)

In all cases complete boxes N, O and P

E

Live music Standard days and timings (please read guidance note 6)	Will the performance of live music take place <u>indoors or outdoors or both – please tick</u> (please read guidance note 2)	
	Indoors	Outdoors
Day	Start	Finish
Mon		
Tue		
Wed		
Thur		
Fri		
Sat		
Sun		
	20:00	23:30
	20:00	23:30
	20:00	23:00
<p><u>Indoors</u> <input checked="" type="checkbox"/></p> <p><u>Outdoors</u> <input type="checkbox"/></p> <p><u>Both</u> <input type="checkbox"/></p>		
<p><u>Please give further details here</u> (please read guidance note 3)</p> <p>LIVE MUSIC PLAYED UNAMPLIFIED BY SMALL GROUPS 2-3 PLAYERS ON A VERY OCCASIONAL BASIS. THIS IS NOT LIKELY TO BE A REGULAR EVENT.</p>		
<p><u>State any seasonal variations for the performance of live music</u> (please read guidance note 4)</p>		
<p><u>Non standard timings. Where you intend to use the premises for the performance of live music at different times to those listed in the column on the left, please list (please read guidance note 5)</u></p> <p>NEW YEAR'S EVE 00:30</p>		

F

Recorded music Standard days and timings (please read guidance note 6)			Will the playing of recorded music take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors
Day	Start	Finish		<input type="checkbox"/>
Mon			Please give further details here (please read guidance note 3)	Outdoors
				<input type="checkbox"/>
				Both
Tue			State any seasonal variations for the playing of recorded music (please read guidance note 4)	<input type="checkbox"/>
Wed			Non standard timings. Where you intend to use the premises for the playing of recorded music at different times to those listed in the column on the left, please list (please read guidance note 5)	
Thur				
Fri				
Sat				
Sun				

M

Supply of alcohol Standard days and timings (please read guidance note 6)			Will the supply of alcohol be for consumption (Please tick box) (please read guidance note 7)	On the premises
Day	Start	Finish		<input type="checkbox"/>
Mon	12:00		State any seasonal variations for the supply of alcohol (please read guidance note 4)	Off the premises
		23:00		<input type="checkbox"/>
				Both
Tue	12:00			<input checked="" type="checkbox"/>
		23:00		
Wed	12:00			

		23:00	<u>Non standard timings. Where you intend to use the premises for the supply of alcohol at different times to those listed in the column on the left, please list (please read guidance note 5)</u> NEW YEAR'S EVE 01:30
Thur	12:00		
		23:00	
Fri	12:00		
		23:30	
Sat	12:00		
		23:30	
Sun	12:00		
		22:30	

State the name and details of the individual whom you wish to specify on the licence as premises supervisor

Name WILLIAM HOSKINS
Address
<p style="text-align: center;">CAMBRIDGE CITY COUNCIL</p>
<p>Issuing licensing authority (if known) CAMBRIDGE CITY COUNCIL WILL RECEIVE APPLICATION ONCE CRB CHECK IS RECEIVED.</p>
<p>_____</p> <p>(known)</p>

O

Hours premises are open to the public Standard days and timings (please read guidance note 6)			State any seasonal variations (please read guidance note 4)
Day	Start	Finish	
Mon	09:30		
		23:30	
Tue	09:30		
		23:30	

Wed	09:30		<u>Non standard timings. Where you intend the premises to be open to the public at different times from those listed in the column on the left, please list (please read guidance note 5)</u> NEW YEAR'S EVE 02:00
		23:30	
Thur	09:30		
		23:30	
Fri	09:30		
		00:00	
Sat	09:30		
		00:00	
Sun	09:30		
		23:00	

P Describe the steps you intend to take to promote the four licensing objectives:

a) General – all four licensing objectives (b,c,d,e) (please read guidance note 9)

Staff are fully trained to ensure that the premises provides a safe environment for all that frequent, those who pass by or live in the surrounding area. By promoting responsible drinking and conscientious checking of ages and sobriety of the customers one would hope that the licensing objectives can be achieved. Staff and management will not tolerate underage drinking, violence, racism or drug use / selling, and all of these will be reported to police without exception. All areas of the premises will be fully supervised and any spillage of breakage will be cleared away immediately.

b) The prevention of crime and disorder

All staff are fully trained in effective and responsible management and will be Bill house members or greater.
Although pubs on King Street do not tend to operate a Pub watch scheme, staff will notify other bars of troublesome patrons and the staff from other bars do the same.
The staff operate a 100% zero tolerance to drugs and the use of drugs anyone caught will be reported to the police without exception and the other licensed premises on King Street will also be notified. Such patrons will be barred permanently from the premises. The bar layout does not provide secluded areas in which this could take place with out detection by staff.
Patrons that appear drunk will not be served alcohol but water will always be available.
Staff will not operate any promotional drinking schemes or permit the consumption of alcohol in competition.
During opening hours the exterior of the premises will be illuminated by sign lighting and also street lighting.
The bar operates reasonable opening hours, and any patrons that appear to be under age will be required to provide an accredited form of identification prior to being served.
Alcohol will not be provided for take away unless in sealed containers and glass will be only allowed inside the premises.

c) Public safety

The property has a fully integrated fire alarm system with both illuminated alarms for the hearing impaired and sound alarms. There are currently two doors exiting the property and a third will be added, all of provide adequate disabled access and egress. All fixtures and fittings in the premises are brand new and fully inspected. The layout of the bar, and associated seating and tables, allows the staff to maintain a full view of the entire premises and all patrons from behind the bar. Patrons will be asked to keep glasses inside the premises but where necessary plastic glasses will be provided. The customer profile is intended to be broad, King Street does not typically draw younger drinkers and by providing seating and limited standing area, and drinks of a sensible nature, the premises will aim to encourage patrons of all ages and backgrounds. Effective staffing and management will also discourage 'binge' drinking / competitive drinking. The bar does not / will not sell alcohol aimed at young people intending to get inebriated. The bar sells beers, wines, cider and spirits in legal measures including half pints, 125ml wine glasses and 25ml spirit measures. Staff will not sell alcohol to anyone who appears to be drunk. Reasonable drinking up time will be allowed following the call of time so that customers are not forced to rush their drinks and exit the premises at the same time.

d) The prevention of public nuisance

The premises will maintain a strict operating schedule, with the aim of minimizing impact on the neighboring properties. The consumption of alcohol will be restricted to indoors only after certain times, and patrons will be asked to leave and arrive in a considerate manner. With the property benefitting from a rear yard which is unique for a pub on King Street, smokers will be encouraged to use this rather than using the pavement. This would considerably reduce the amount of alcohol being taken outside to the front of the property, therefore reducing noise levels. The doors to the bar are self closing, keeping noise levels to a minimum, and curtains will be closed at 22.30 to reduce light levels. Waste storage is provided in the rear court-yard, therefore litter will be effectively managed. Staff are also responsible for maintaining cleanliness outside the property. Ashtrays will be attached to the front of the property to reduce litter caused by smokers. Internally approximately 50% of the seating and tables are fixed to encourage customers to sit down this will also have the effect of restricting the capacity, and the bar design allows 360 degree views of the property from behind the bar. King street is well served by taxis and the buses run on a regular basis past the property, with bus stops within 200 yards. Staff will also telephone taxis for customers. The property will not have an impact on traffic during deliveries as these will be kept to a minimum and the highway is wide enough to allow vehicles to pass.

e) The protection of children from harm

From the pavement the property does not allow a clear view into the bar and serving area. Windows are etched to block the view. The current front doors will also be replaced with solid doors with a self closing mechanism to ensure view is obscured. Only accompanied children will be allowed to enter the premises during reasonable times, and any person who appears to be under the age of eighteen or those that are included in a group of which members may appear under eighteen will all be required to prove their age. Only acceptable forms of identification will be accepted and staff training will help promote this. On certain occasions no children will be allowed even accompanied by a responsible adult. Effective staff training and supervision will enable the best possible levels of protection, and ensuring that adequate staff levels are employed.

Please tick yes

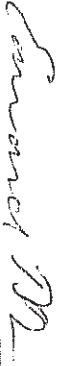
I have made or enclosed payment of the fee

- o I have enclosed the plan of the premises
- o I have sent copies of this application and the plan to responsible authorities and others where applicable
- o I have enclosed the consent form completed by the individual I wish to be premises supervisor, if applicable
- o I understand that I must now advertise my application
- o I understand that if I do not comply with the above requirements my application will be rejected

IT IS AN OFFENCE, LIABLE ON CONVICTION TO A FINE UP TO LEVEL 5 ON THE STANDARD SCALE, UNDER SECTION 158 OF THE LICENSING ACT 2003 TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION

Part 4 – Signatures (please read guidance note 10)

Signature of applicant or applicant’s solicitor or other duly authorised agent (See guidance note 11). If signing on behalf of the applicant please state in what capacity.

Signature	
Date	07 FEBRUARY 2011
Capacity	APPLICANT

Licensing
 Refuse & Environment Service
 Cambridge City Council
 PO Box 700
 Cambridge
 CB1 0JH
 Tel: 01223 457879
 Email: licensing@cambridge.gov.uk

Consent of individual to being specified as premises supervisor

WILLIAM RICHARD GEORGE HOSKINS

[full name of prospective premises supervisor]

of

[name and address of premises]

[name and address of premises supervisor]

hereby confirm that I give my consent to be specified as the designated premises supervisor in relation to the application for
PREMISES LICENCE APPLICATION

[type of application]

by

EDWARD HOSKINS

[name of applicant]

relating to a premises licence

[number of existing licence, if any]

for

**THE EARL GREY PUBLIC HOUSE,
60 KING STREET,
CAMBRIDGE,
CB1 1LN**

[name and address of premises to which the application relates]

and any premises licence to be granted or varied in respect of this application made by

EDWARD HOSKINS

[Name of applicant]

concerning the supply of alcohol at

THE EARL GREY PUBLIC HOUSE,
60 KING STREET,
CAMBRIDGE,
CB1 1LN

[Name and address of premises to which application relates]

I also confirm that I intend to apply for a personal licence, details of which I set out below.

Personal licence number

WAITING FOR CRB CERTIFICATE TO BE RETURNED, QUALIFICATION
GAINED

[Insert personal licence number, if any]

Personal licence issuing authority

CAMBRIDGE CITY COUNCIL

[Insert name and address and telephone number of personal licence issuing authority, if any]

Signed



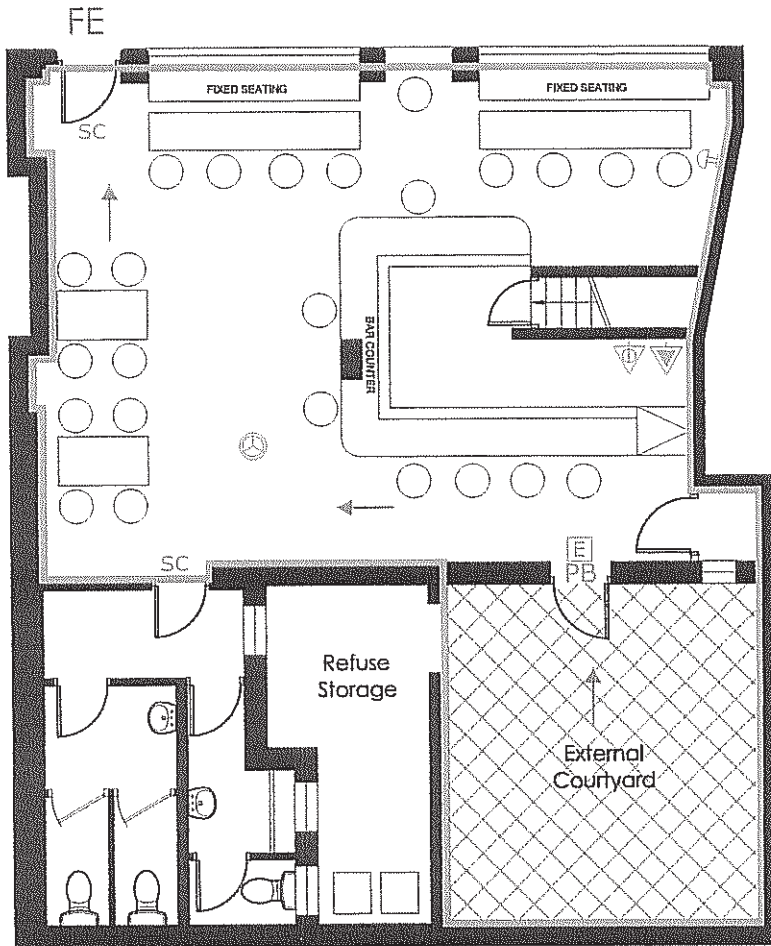
Name (please print)

WILLIAM HOSKINS

Date

07TH FEBRUARY 2011

Licensing
Refuse & Environment Service
Cambridge City Council
PO Box 700
Cambridge
CB1 0JH
Tel: 01223 457879
Email: licensing@cambridge.gov.uk



Ground Floor
1:100

Legend

- | | | | |
|------------------------------|--|--------------------|---|
| Water Extinguisher | | Electronic Sounder | |
| Carbon Dioxide Extinguisher | | | |
| Foam Extinguisher | | PB | Notice: 'Push bar to open' |
| Fire Blanket | | KS | Notice: 'Fire Door Keep Shut' |
| Emergency Lighting | | SC | Self Closing Door |
| Automatic Fire Heat Detector | | → | Escape Route |
| | | FE | Final Exit |
| Automatic Sprinkler | | ----- | The licensable activities include the supply of alcohol may take place anywhere within the red line |
| 'Exit' Sign | | | External Area |
| Illuminated 'Exit' Sign | | | |
| Directional 'Exit' | | | |

Licensing Plan
The Earl Grey
60 King Street
Cambridge
CB1 1LN

scale: 1:100@A4
No: 10-24 04a

191 Milton Road,
Cambridge,
CB4 1XG.

7th February 2011

RE: Premises Licence Application / Planning No. 60 King Street, Cambridge, CB1
1LN

Dear Sir / Madam,

The Earl Grey public house closed in 1968 and became a licensed betting shop. This continued until around 3 years ago when the property became vacant and it has remained closed since.

We would like to propose returning the property to its previous use and opening a traditional style bar / restaurant.

The bar is intended to be unique to Cambridge in that we intend to open a cider tap, something that many of the other cities in the country have, but we do not.

The aim is to stock two or three local real ales, up to five still ciders, four to five gassed ciders and two lagers. A selection of wines, spirits and soft drinks will also be available. There will not be any lager that would be instantly recognisable to the younger drinkers and those that we choose to put on will also be at the higher end of the price range. We are currently looking at putting on Veltings, which is a German pilsner and Peroni, which is Italian. The likes of Fosters, Stella and Heineken will not feature.

The still ciders do not generally appeal to the younger drinkers, which suits us and the customers we wish to attract. We would like the bar to become an outlet for local cider producers and a regular outlet from small producers across the country. The gassed ciders are to include Weston's and Thatcher's from the West Country.

The bar will not be stocking Alco-pops and bottled drinks will be foreign lagers, ciders or similar. We also have a policy of not serving drinks to customers in the bottle.

The Earl Grey (Cambridge Cider Tap) is being designed with the intention of encouraging the more responsible customers, those that would enjoy a light lunch with a glass of cider whilst reading the paper and not having to worry about teenagers, drinking games and cut price drinks promotions.

There will not be any 'happy hours' or buy one and get a free shot affairs as we do not wish to encourage that type of atmosphere or environment. Without wanting to sound ageist we are aiming the bar at those in their later 20's upwards although with

around 1200 students in the three closest Colleges, (Christ's, Sidney Sussex and Jesus) we would be promoting responsible drinking to those students that may visit. We do not want drunken teenagers, or those, whose intentions are to get drunk as quickly as possible in the bar and will actively discourage this type of clientele. We have no objection to joining a Pub-watch or similar scheme if necessary.

We have also designed the bar layout to encourage people to sit down at tables rather than stand as this slows down drinking and encourages conversation, but also allows people to eat.

Staff will have an almost 360 degree view of all the customers from behind the bar a view into the rear courtyard smoking area.

The bar will be selling food once the accommodation and kitchen has been refurbished upstairs. This is currently three student bedsits, but will become staff accommodation once the premises are trading and a kitchen capable of providing a basic bar menu for the customers.

We are applying to be able to sell alcohol from midday through until 23:00 on a typical night, although we would be selling teas and coffee, along with cakes in the morning and throughout the afternoon. Hopefully this will set a relaxing and inviting tone.

The internal décor will be wooden panelled walls with pictures of old Cambridge scenes, in particular old photographs of pubs that have closed or been demolished over the last century. Fixed bench seating along the windows, tables and additional chairs will provide seating for around thirty to forty customers, with an overall capacity of around 70 to 75. The bar design is an elongated horseshoe with an overall around to potentially allow conversation across the bar between around 10 – 15 people, allowing staff to monitor all corners of the bar whilst working. There will not be fruit machines, pool tables or Sky sports.

Externally the rendered elevations are to be painted in a traditional deep red with black gloss wood work. The two front doors will be replaced with hardwood panelled doors with small glass panes at the top and brass ironmongery. All signage is in traditional fonts and in keeping with the surroundings. The window glass will be etched from the bottom to around half way up the panes to obscure the view into the premises and also reducing light that will be emitted. The use of thick curtains in the evenings will do this further and also reduce noise transmission into and out of the property.

The property benefits from a rear courtyard which is completely enclosed and accessible only from the bar. This will encourage customers to keep their drinks on the premises whilst smoking, and hopefully discourage customers from smoking in

the street, blocking the pavement. The courtyard also houses the refuse / recycling storage. This also provides an additional fire exit from the bar.

Cambridge does not have a bar / restaurant that specialises in traditionally produced ciders and our research / canvassing has suggested this would be a popular addition to the area, and in particular King Street.

One can argue that King Street has enough pubs and restaurants, (although the hairdressers and barbers do appear to be taking over) but each has its own customers, many of whom do not live on King Street but visit regularly. Many of the regular customers do not wish to go to the large bars in the centre of Cambridge that are so often full of younger drinkers, and lacking in character or atmosphere.

The smaller pubs are the ones that have been hit hard by the current financial climate, with many closing in recent years and Cambridge losing several in the Mill road area. A large proportion of the regular customers in the St Radegund public house on King Street live in the Romsey area.

Our proposal has been welcomed by staff and customers in the two smaller pubs on King Street, The Champion of the Thames and The St Radegund, as this will encourage more people to visit the area, but also offer a greater choice for those who already make the effort to travel to these establishments.

As a family we have many years experience of pub / bar and restaurant ownership, including previously the Rhadegund and The Old Dorothy Jazz club on Sussex Street amongst others. We have a long standing connection with King Street, as our father was previously a landlord and our uncle owned Mr Chips before he sold it to become Efes Turkish restaurant, but further back our great, great grandfather William King owned W. King and Harpers bicycle shop and later motorcycles on Sussex Street. King Street was even named after him, so we have no wish to damage or adversely affect the street or the surrounding area.

Should you need any more information about our plans etc please do not hesitate to contact us either by email at jalh101@hotmail.com or by telephone on 07729341776.

Yours Sincerely,



Edward Hoskins

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Wed	09:30		<p>Non standard timings. Where you intend the premises to be open to the public at different times from those listed in the column on the left, please list (please read guidance note 5)</p> <p>NEW YEAR'S EVE 02:00</p>
		23:30	
Thur	09:30		
		23:30	
Fri	09:30		
		00:00	
Sat	09:30		
		00:00	
Sun	09:30		
		23:00	

AMENDED COPY

P Describe the steps you intend to take to promote the four licensing objectives:

a) General – all four licensing objectives (b,c,d,e) (please read guidance note 9)

Staff are fully trained to ensure that the premises provides a safe environment for all that frequent, those who pass by or live in the surrounding area. By promoting responsible drinking and conscientious checking of ages and sobriety of the customers one would hope that the licensing objectives can be achieved. Staff and management will not tolerate underage drinking, violence, racism or drug use / selling, and all of these will be reported to police without exception. All areas of the premises will be fully supervised and any spillage of breakage will be cleared away immediately. The business will become part of the Pubwatch scheme and also join up to the Cambac radio link system. The property will also have CCTV installed. There will be a camera on the front of the property, to compliment the City's camera directly opposite the property. We will also install a camera inside the property along with an additional camera covering the rear courtyard, therefore covering all areas of the premises.

b) The prevention of crime and disorder

All staff are fully trained in effective and responsible management and will be Bill house members or greater.

Although pubs on King Street do not tend to operate a Pub watch scheme, staff will notify other bars of troublesome patrons and the staff from other bars do the same.

The staff operate a 100% zero tolerance to drugs and the use of drugs anyone caught will be reported to the police without exception and the other licensed premises on King Street will also be notified. Such patrons will be barred permanently from the premises. The bar layout does not provide secluded areas in which this could take place with out detection by staff.

Patrons that appear drunk will not be served alcohol but water will always be available.

Staff will not operate any promotional drinking schemes or permit the consumption of alcohol in competition.

During opening hours the exterior of the premises will be illuminated by sign lighting and also street lighting.

The bar operates reasonable opening hours, and any patrons that appear to be under age will be required to provide an accredited form of identification prior to being served.

Alcohol will not be provided for take away unless in sealed containers and glass will be only allowed inside the premises.

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Licensing Officer
Cambridge City Council
4, Regent Street
Cambridge
CB2 1BY



Creating a safer
Cambridgeshire

03/03/2011

Dear Christine,

SUBJECT: The Earl Of Grey, 60 King Street, Cambridge

Please find attached Police representation in regard to the application for the grant of a premises licence. These representations are in regard to licensing objectives for Prevention Of Crime and Disorder, Public nuisance and Public Safety under Licensing Act 2003

Yours Sincerely



Pc60 Peter Sinclair
Divisional Licensing Officer
Southern Division
Parkside Police Station.

CC: Mr. Edward Hoskins, (E mail & Home Address)

**THE LICENSING ACT 2003
REPRESENTATION FORM FOR "RESPONSIBLE AUTHORITY"**

Please delete as applicable: **POLICE**

Your name	PC60 Peter Sinclair
Job Title	Licensing Officer, Southern Division
Postal Address (inc post code)	Police Station Parkside Cambridge CB1 1JG
Contact telephone number:	01223 823397
Mobile Number:	07738348577
Email address:	<u>Peter.sinclair@cambs.pnn.police.uk</u>

Name of Premises you are making a representation about:	The Earl Of Grey
Address of the premises you are making a representation about:	60, King Street Cambridge CB1 1 LN

This section is about your representation/s. They must relate to one or more of the Licensing Objectives. Please detail the evidence supporting your representation, (under the relevant headings) and the reason for your representation/s. *It is important that you detail all matters that you wish to be considered. (Use additional sheets if necessary). Regulations provide that in considering representations the authority may take into account documentary or other information produced by the party either before the hearing or, with the consent of all parties, at the hearing.*

Which licensing objective(s) does your representation relate to?	Please see below
The prevention of crime and disorder	Public safety
See Below	See Below
The prevention of public nuisance	Protection Of Children from Harm
See Below	N/A

Signed .

P. Sinclair

Date: 03/03/2011

Prevention Of Crime & Disorder /Public Nuisance/ Public Safety

The premise is situated in King Street one of the many thoroughfare exiting from the heart of the city. It leads from Hobson Street which also exits from St. Andrews Street which is one of the busiest thoroughfares in the city and one with a high alcohol related incident and crime rate. The premises are also situated within the Market ward cumulative impact area.

The City centre Market Ward area still remains a busy hot spot area in relation to alcohol related crime and disorder, alcohol related public nuisance. Violent crime still also remains a specific issue here. There have been some hard won improvements in the area over several years but this is due to the fact that there has been a high level of police and partner activity and resources having been put into the area such as Operation Sodium patrols, Street pastors and taxi marshalling to name a few. Additionally it is our view that the adoption of an cumulative impact zone and its continued adoption has also contributed to these improvements. The police will endeavour to continue to maintain high visibility policing and enforcement in respect of the night time economy in the area by having a dedicated team of officers carrying out that role. In the current climate of austerity measures we may not be able to maintain the same level of commitment in that way in the future.

The police are concerned over a number of issues in relation to this application

- 1) The applicant has provided in their operating policy which in our view is fairly standard provisions that we would expect for a city centre venue with the noticeable absence of CCTV , membership of Pubwatch and the use of Cambac radio in their policy .
- 2) As stated this is already a busy area, particularly late evenings at week ends. If granted there will be an additional draw of people into the area with patrons attending the area on foot and in vehicles coming to, dropping off, and picking up patrons some 'in drink' or intoxicated etc. This is will increase the likelihood of further problems of noise, nuisance and disorder occurring in the premises and in this area.
- 3) Despite this being in the city centre there are a large number of residential properties in close proximity to the premises meaning residents are likely to be disturbed particularly in the evening and especially those sleeping at the time the premises closes. The net effect of allowing 75 plus customers, (possibly more), exiting from the premises and dispersing onto the street in a relatively condensed area is likely to cause disturbance for residents, this could also lead to further problems occurring in the street and nearby vicinity again adding to a negative impact.
- 4) For the above reasons the Police view is that addition of another venue providing the sale of alcohol in the area would act as an additional draw to the area and create the prospect of issues occurring at the premises and in the vicinity of the premises in terms of noise, nuisance, public safety and disorder.

Given that the onus of demonstrating no negative impact falls on the applicant, it is difficult to see how they could in practice, overcome this particular issue in relation to premises which is in essence a Public House operating in a City centre, environment regardless of the procedures in place which merely go somewhat in limiting the extent as to which they are LIKELY to add to the existing cumulative impact and therefore believe this application should be refused.

The grant of such a licence would have a negative cumulative impact and would result in adverse consequences for the prevention of crime and disorder.

The grant of such a licence would have a negative cumulative impact and would result in adverse consequences for the prevention of public nuisance.

The grant of such a licence would have a negative cumulative impact and would result in adverse consequences for the protection of public safety.

Furthermore the police believe that we would be failing in our obligation under Section 17 of The Crime and Disorder Act 1998 as amended when exercising functions to give due regard to the likely effect of the exercise of those functions on, and the need to do all that they reasonably can to prevent, crime, disorder anti-social and other behaviour adversely affecting the local environment, including the misuse of drugs, alcohol and other substances in its area.

Evidence adduced in support of such representations may comprise of, although not exclusively, first hand knowledge of officers involved in policing the area, statistical analysis of crime, disorder & incidents of anti social behaviour, as well as police records from the Command and control logs, police crime files, statements and/or CCTV footage.

In regard to Cumulative impact areas the guidance further states:

Effect of Special Policies

13.29 The effect of adopting a special policy of this kind is to create a rebuttable presumption that applications for a new premises licence or club premises certificates or variations that are likely to add to the existing cumulative impact will normally be refused following relevant representations, unless the applicant can demonstrate in their operating schedule that there will be no negative cumulative impact on one or more of the licensing objectives.

Signed

P. Lincain

Date : 03/03/2011



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Cambridgeshire

Licensing Act 2003

Delegation of responsibilities by the Chief Officer of Police

In accordance with the provisions of the Licensing Act 2003 I hereby delegate authority to Divisional Commanders and to Divisional Superintendents to develop policies and procedures and to exercise all powers vested in the Chief Constable of Cambridgeshire Constabulary. Such delegation to include the power to delegate specific tasks to licensing constables and support staff.

This delegation shall remain in force unless otherwise notified.

Signed

Simon Parr
Chief Constable
Cambridgeshire Constabulary

Dated.....7/9/10.....

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Cambridgeshire

Cambridge City Cumulative Impact Policy Review 2010

V3



Background

The Licensing Act 2003 provides a clear focus on the promotion of four statutory objectives which must be addressed when licensing functions are undertaken. They are:

- The prevention of crime and disorder
- Public safety
- The prevention of public nuisance
- The protection of children from harm

In areas where there is a significant concentration of licensed premises and there is sufficient evidence of negative impact on the statutory objectives The Licensing Act gives provision for the adoption of a Cumulative Impact Policy. The effect of adopting such a policy is to create a rebuttable presumption that applications for new premises licenses or major variations will be refused if representations are made about the likely impact of the proposals on the licensing objectives. This effectively requires the applicant to demonstrate that the operation of the premises involved will not add to the cumulative impact already being experienced.

In 2007 Cambridge City Council Licensing Committee adopted a Cumulative Impact Policy covering areas of Cambridge City Centre, Mill Road and Cambridge Leisure Park.

Purpose

The purpose of this report is to review whether there are ongoing significant levels of crime and disorder that can be reasonably attributed to a high concentration of licensed premises within the Cumulative Impact Area and subsequently recommend whether any changes need to be made to the current area boundaries.

Methodology & Data Sources

The location of all licensed premises in Cambridge City was sourced from the licensed premises database by PC Pete Sinclair licensing officer. Licensed premises analysed included premises licensed for the sale of alcohol (licensed public houses, restaurants, off-licences, café/take-aways, leisure/cinema/sports, clubs, wine bars, schools/colleges and hotels) and premises with a late night refreshment license. The licensed premises were mapped enabling the concentration of premises and proximity to crime and disorder hotspots to be ascertained.

The following data sets were extracted from the Force data warehouse using i2 workstation:

- Cambridge City violent crime¹ and criminal damage offences and anti-social behaviour incidents which occurred between 01/04/2007 and 31/03/2010.
- Alcohol related² Cambridge City violent crime and criminal damage offences and anti social behaviour incidents which occurred between 01/04/2007 and 31/03/2010.

These records were then mapped using Blue 8 software to show the locations of the highest concentrations of offences and incidents in Cambridge City.

¹ Throughout this document violent crime includes public order and affray offences.

² Alcohol – related offences and disorder were measured using an i2 query searching notes for keywords of 'alcohol', 'drinking', 'drunk' or 'intoxicated'.

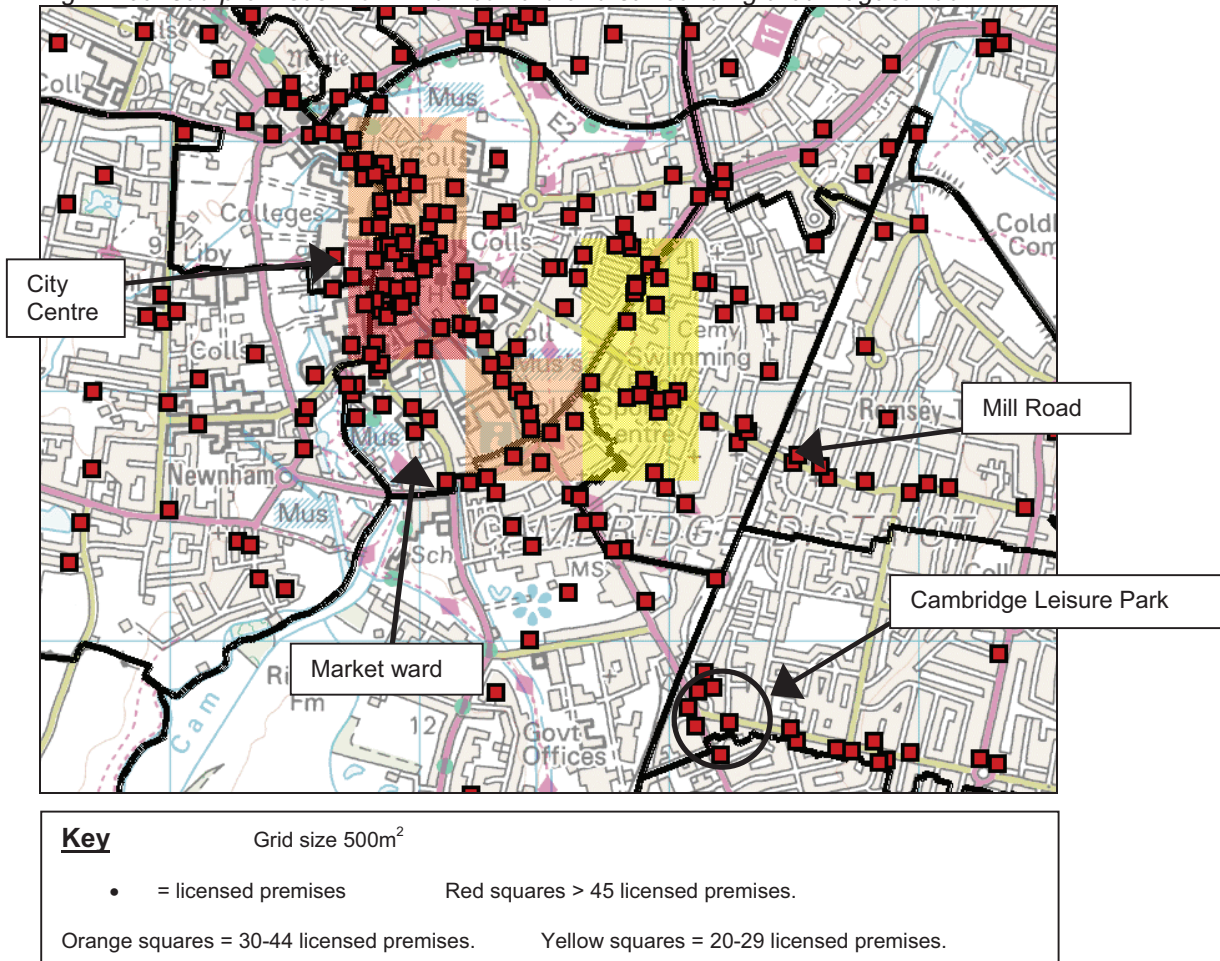
1. Licensed Premises in Cambridge City Overview

At the time of writing³ there are 522 licensed premises⁴ within Cambridge City. Market ward has the highest number, 173 (33%), and density, 1.0 per hectare, of licensed premises.

Fig. 1 Number and density of licensed premises with Cambridge City by ward

Beat	Number	%	Area (hectares)	Density per hectare
Market	173	33%	169	1.0
Petersfield	60	11%	105	0.6
West Chesterton	33	6%	152	0.2
Coleridge	32	6%	192	0.2
Romsey	21	4%	148	0.1
Arbury	18	3%	149	0.1
Castle	34	7%	341	0.1
Newnham	41	8%	443	0.1
Kings Hedges	12	2%	157	0.1
East Chesterton	14	3%	260	0.1
Abbey	20	4%	393	0.1
Trumpington	36	7%	730	0.0
Cherry Hinton	17	3%	367	0.0
Queen Ediths	10	2%	450	0.0

Fig.2 Licensed premises within Market ward and surrounding area August 2007



3 July 2010

4 This includes licensed public houses, restaurants, off-licences, café/take-aways, leisure/cinema/sports, clubs, wine bars, and hotels. This does not include betting shops, amusement arcades, conference centres, village/community halls and 'other' licensed premises.

The map of licensed premises in Figure 2 illustrates that the majority of the licensed premises in Market ward are clustered in the area bounded by Sidney Street, Kings Parade and Benet Street. There is also a high density of licensed premises along Regent Street and St Andrews Street and along East Road. These areas fall within the current City Centre Cumulative Impact Area.

Figure 4 overleaf shows a more detailed map of the City with the current Cumulative Impact Area and licensed premises shown. The numbers of licensed premises in each particular location are marked on the map. This illustrates the Cumulative Impact Area locations of City Centre, Mill Road and Cambridge Leisure Park cover the areas of high density of licensed premises. There are however also several areas identified through mapping not included in the current Cumulative Impact Area that have a relatively high density of licensed premises as shown in the table below.

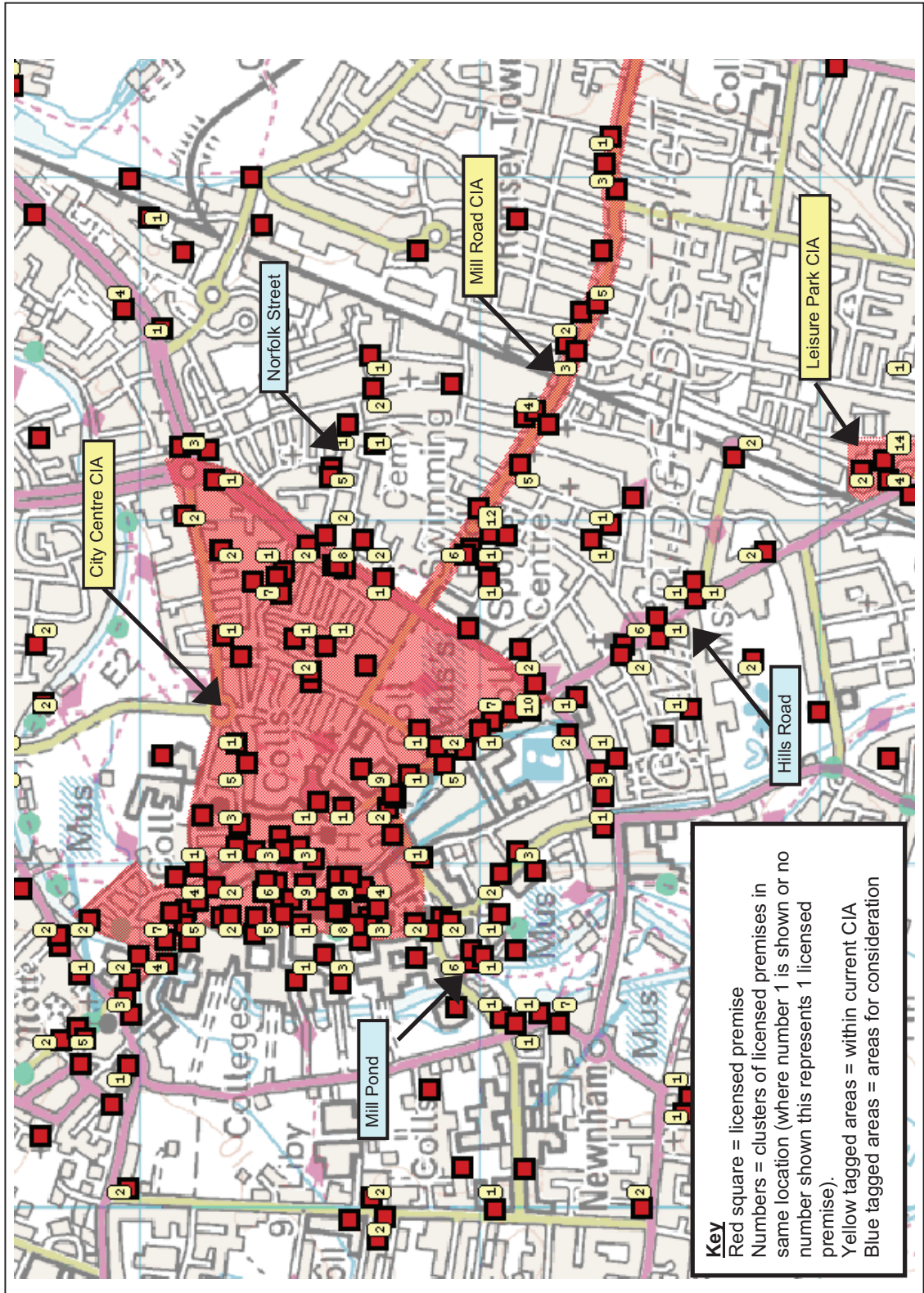
Fig. 3 Number and density of licensed premises within current CIA and other areas.

Type	Areas	Number licensed premises	% of total City	Area (hectares)	Density per hectare
Sector	Cambridge City	522	100%	4070	0.1
Ward	Market Ward	172	33%	169	1.0
Current Cumulative Impact Area	City Centre	173	33	89	2.0
	Mill Road	40	8	10	4.0
	Leisure Park	17	3	3	5.7
Other areas with high density of licensed premises	Hills Road⁵	17	3	19	0.9
	Norfolk Street	7	1	1	7.0
	Mill pond area	10	4	4	2.5

These other high licensed premises density areas will also be reviewed within this document to establish whether there is a high level of alcohol related crime and disorder that can reasonably be attributed to the presence of licensed premises. Consideration can subsequently be given to including them within the Cumulative Impact Area.

⁵ Not including Addenbrookes.

Fig. 4 Map to show licensed premises in and around current Cambridge City Cumulative Impact Area



2. Violent crime and anti-social behaviour in Cambridge City overview

Over the past three years total violent crime and anti-social behaviour has decreased⁶ in Cambridge City. Alcohol-related violent crime has however risen. In 2009/10 39% of violent crime was classified as alcohol-related compared to 25% in 2007/08. Some of this increase may be due to improved recording of alcohol-related offences.

Alcohol related anti-social behaviour has fallen however the percentage of total anti-social behaviour that is alcohol-related has slightly increased.

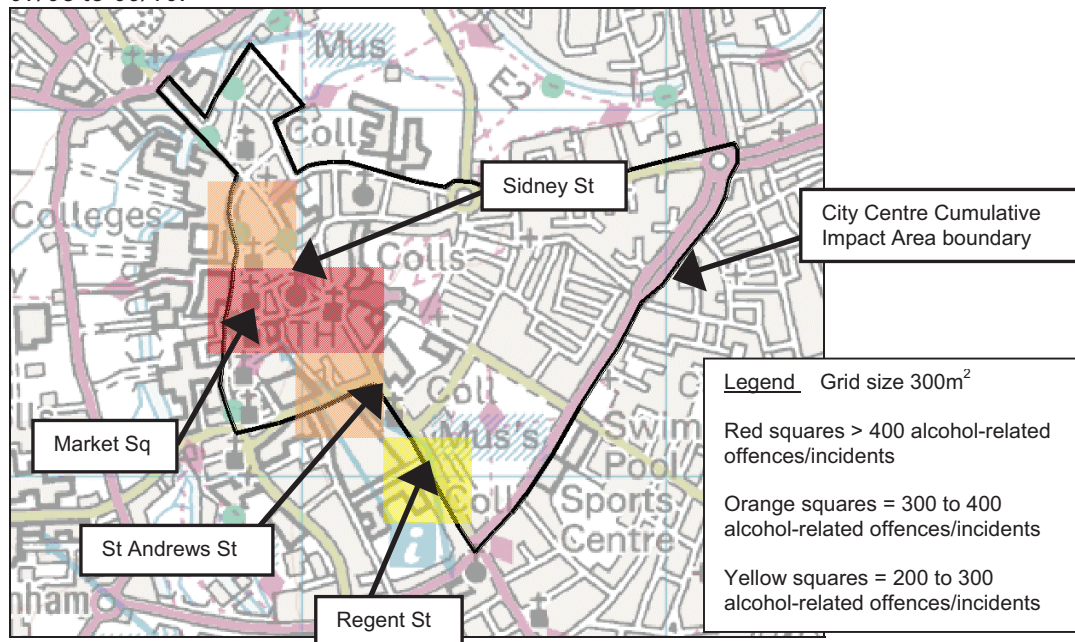
This illustrates that alcohol-related crime and disorder is a continuing problem within Cambridge City.

Fig. 5 Table to show violent crime offences and anti-social behaviour incidents occurring in Cambridge City between 07/08 and 09/10.

Offence/incident	2007/08	2008/09	2009/10	% change 2007/08 to 2009/10
Violent crime	2952	2804	2519	- 15%
Anti-social behaviour	10675	10227	8686	-19%
Alcohol-related violent crime (% of total violent crime)	727 (25%)	832 (30%)	976 (39%)	+ 34% (+ 14%)
Alcohol-related ASB (% of total ASB)	2372 (22%)	2391 (23%)	2080 (24%)	-12% (+2%)

The grid analysis below indicates the main hotspot for alcohol-related violent crime and anti-social behaviour over the past three years was the City Centre area. The hotspots identified through this grid analysis all fall within the current City Centre cumulative impact area⁷.

Fig.. 6 Grid analysis of alcohol-related violent crime and anti-social behaviour in Cambridge City 07/08 to 09/10.



6 Offences and incidents are taken from data warehouse based on date occurred

7 The hotspots shown by the yellow and lower orange square are caused by the high density of alcohol related crime and disorder along Regent Street and St Andrews Street and therefore do fall within the City Centre CIA area.

Fig. 7 Table to show violent Crime and anti-social behaviour 2009/10 by area.

		VIOLENT CRIME			ANTI-SOCIAL BEHAVIOUR		
		Violent Crime	Density ⁸	3 year trend ⁹	ASB	Density	3 year trend
Sector	Cambridge City	2519	0.6	↓	8685	2.1	↓
Ward	Market Ward	835	4.9	↓	1759	10.4	↓
Current CIA	City Centre	820	9.2	↓	1613	18.1	↓
	Mill Road	62	6.2	↓	195	19.5	↓
	Leisure Park	30	10.0	↑	41	13.7	↓
	Total current CIA	912	8.9	↓	1849	18.1	↓
	Other areas with high density of licensed premises	Hills Road ¹⁰	22	1.2	↓	97	5.1
	Norfolk Street	3	3.0	=	29	29.0	=
	Mill Pond Area	6	1.5	↓	38	9.5	↓

Fig. 8 Table to show alcohol-related violent crime and anti-social behaviour 2009/10 by area.

		VIOLENT CRIME			ANTI-SOCIAL BEHAVIOUR			TOTAL ALCOHOL RELATED		
		Violent Crime	Density	3 year trend	ASB	Density	3 year trend	Total	Density	3 year trend
Sector	Cambridge City	976 (39%)	0.2	↑	2080 (24%)	0.5	↓	3056 (27%)	0.8	=
Ward	Market Ward	405 (49%)	2.4	↑	750 (43%)	4.4	↓	1155 (45%)	6.8	=
Current CIA	City Centre	356 (43%)	4.0	↑	670 (42%)	7.5	↓	1026 (42%)	11.5	=
	Mill Road	18 (29%)	1.8	↓	55 (28%)	5.5	↓	73 (28%)	7.3	↓
	Leisure Park	10 (33%)	3.3	↑	14 (34%)	4.7	↓	24 (34%)	8.0	=
	Total current CIA	384 (42%)	3.8	↑	739 (40%)	7.2	↓	1123 (41%)	11.0	↓
	Other areas with high density of licensed premises	Hills Road ¹⁰	8 (36%)	0.4	=	33 (34%)	1.7	=	41 (34%)	2.2
	Norfolk Street	2 (67%)	2.0	=	15 (52%)	15.0	↑	17 (53%)	17.0	↑
	Mill Pond Area	5 (83%)	1.3	↓	25 (66%)	6.3	↑	30 (68%)	7.5	=

⁸ 8 Offences/incidents per hectare.

⁹ 3 year trend is measured as the difference between 2009/10 and 2007/08 figures. If difference is >or <5% and/or 5 incidents then an arrow illustrating the direction of change is shown.

¹⁰ Not including Addenbrookes.

The tables in Fig 8 & 9 show violent crime and ASB data and alcohol-related offences/incidents for the identified areas. This data will be analysed in the following section where each geographical area will be considered in more detail.

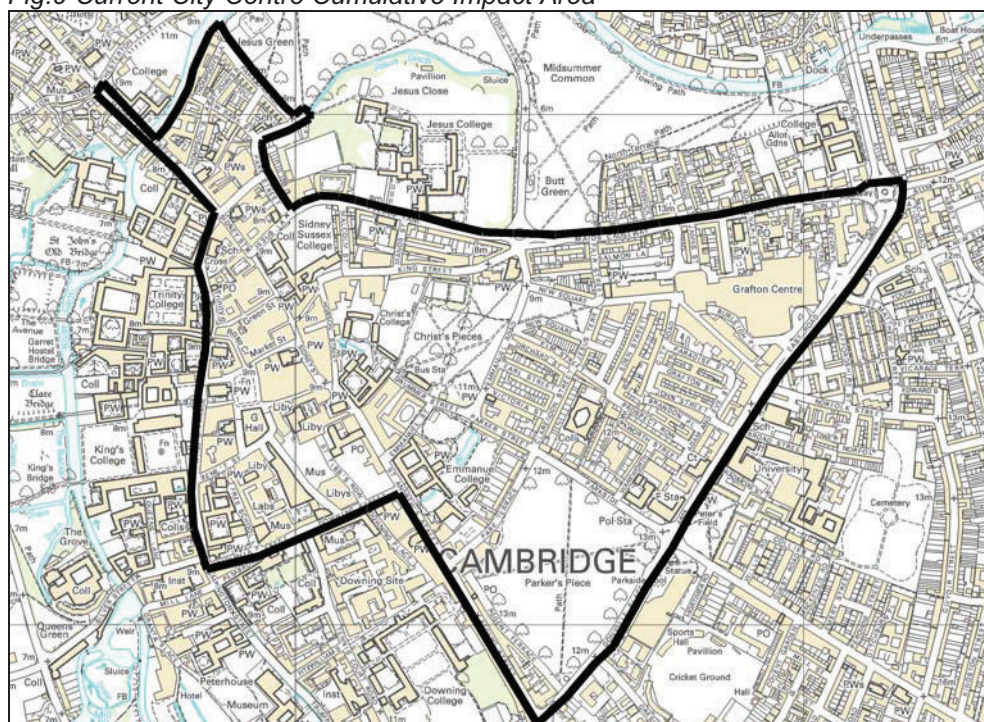
3. Analysis by area

3.1 Current Cumulative Impact Area

City Centre Cumulative Impact Area

The area encompasses the main city centre area following the boundary of Gonville Place, East Road, Maids Causeway, Jesus Lane, Park Street, Pak Parade, Quayside, Magdalene Street, Kings Parade, Downing Street, St Andrews Street, and Regent Street. A comprehensive list of streets enclosed in the area can be found in Appendix A. The area includes both sides of the road boundaries.

Fig.9 Current City Centre Cumulative Impact Area



Of note the area contains:

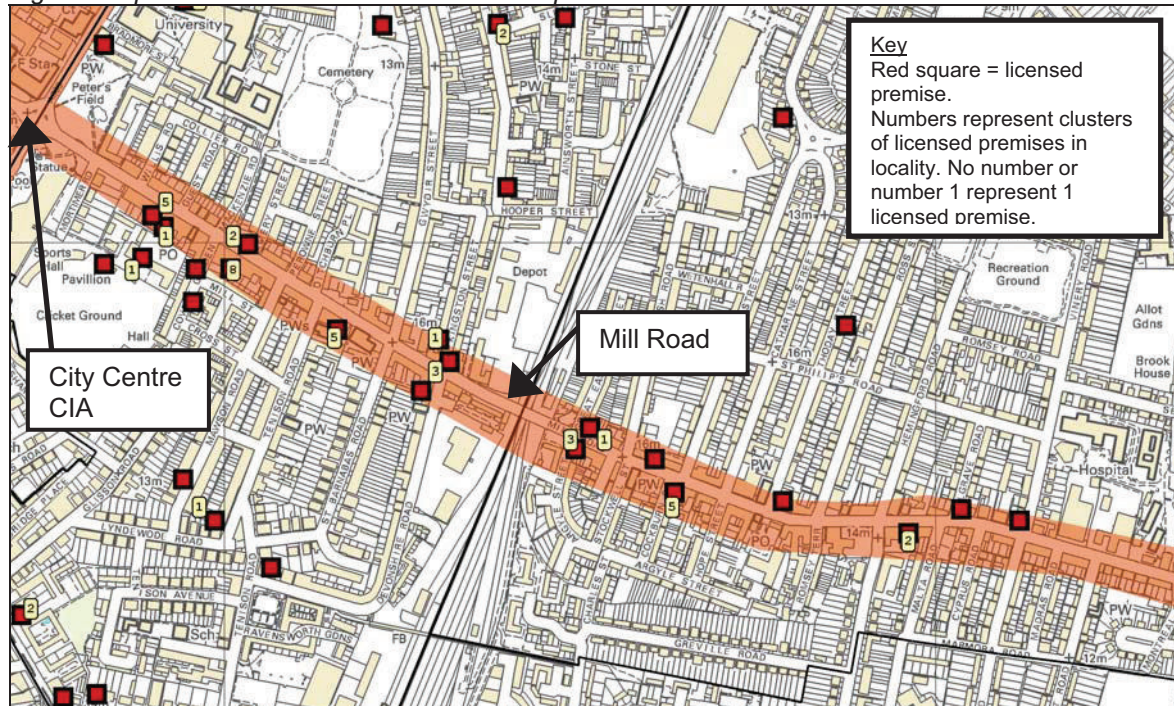
- 172 licensed premises in 89 hectares (2 premises per hectare).
- All of the City Centre nightclubs (6) – Ballare, Fez Club, Soul Tree, The Place, Niche (Pure), Kamar.
- 46 pubs/bars including large venues such as The Regal (Wetherspoons), B bar, Revolution, The Slug and Lettuce.
- 63 restaurants/cafes.
- 15 off licensed premises.
- 8 late night licensed take-aways including two fast food vans located on Market Square.
- The main taxi rank on Sidney Street.

Total violent crime and anti-social behaviour have reduced in this area over the three year period however alcohol-related violent crime has increased and offences involving alcohol make up a high percentage of the total violent crime and anti-social behaviour

(42%). There is also a high density of alcohol-related crime and disorder (11.5 per hectare compared to 0.8 per hectare across Cambridge City). It is recommended this area remains as a Cumulative Impact Area.

Mill Road Cumulative Impact Area

Fig 10. Map to show Mill Road¹¹ and licensed premises in area



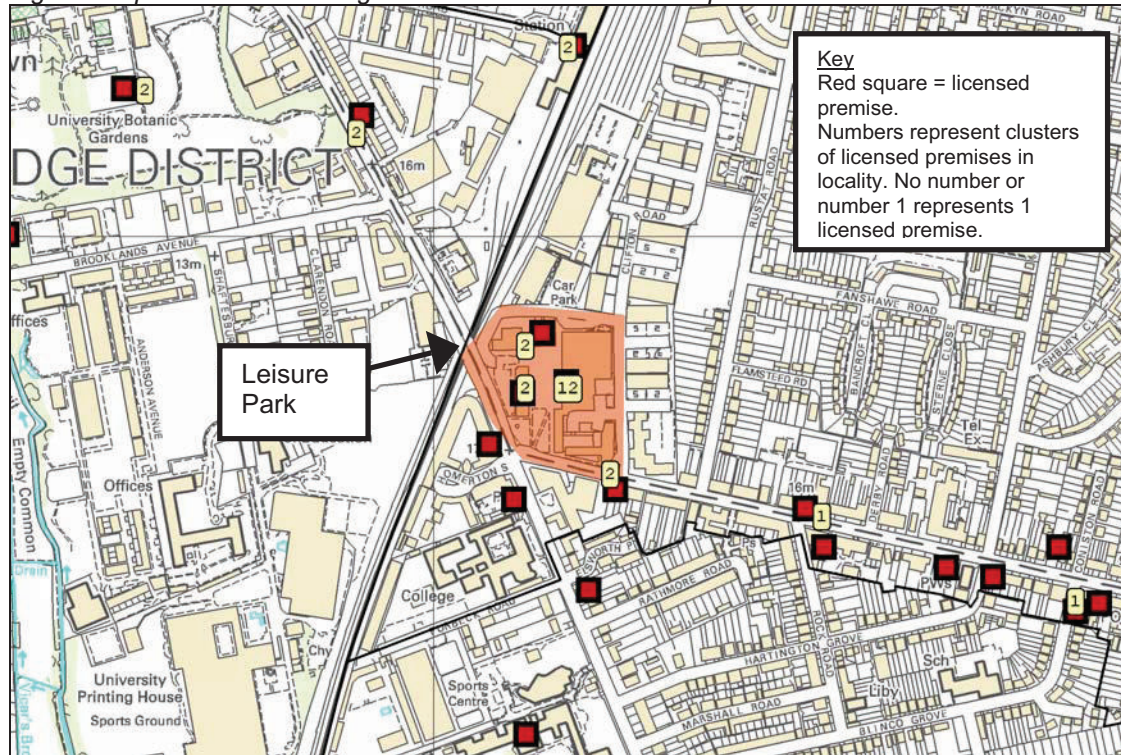
Mill Road is a busy thoroughfare into the City Centre. 42% of all licensed premises in Petersfield are on Mill Road (25). A further 15 licensed premises are located on the Romsey section of Mill Road. This gives Mill Road a total of 40 licensed premises and a high density of 4.0 licensed premises per hectare. The majority of these licensed premises are made up of off-licences (14), restaurants (12) and cafés/take-aways (7). There are also 4 public houses.

Total violent crime and anti-social behaviour and alcohol related offences have reduced over the three year period with Mill Road being the only area analysed to show a decrease in alcohol related violent crime and the lowest proportion of alcohol-related anti-social behaviour (28%, compared to 45% in City Centre CIA). This may be due to the robust policing strategy in the area to tackle historical problems of alcohol related crime. Although offence levels have decreased Mill Road still has a high level of total anti-social behaviour as well as a high density of licensed premises, particularly off-licenses. It is recommended that Mill Road remains as a Cumulative Impact Area.

¹¹ Shaded red area highlights Mill Road and does not illustrate boundaries of Cumulative Impact Area.

Cambridge Leisure Park Cumulative Impact Area

Fig. 11 Map to show Cambridge Leisure Park and licensed premises in area



Cambridge Leisure Park has a particularly high density of licensed premises. The leisure park contains 17 licensed premises in an area of 3 hectares giving a density of 5.7 licensed premises per hectare.

The licensed premises are as follows:

- 1 nightclub - The Junction.
- 6 bars – Nusha, Travelodge, bowling alley, Cineworld, David Lloyd, Junction Theatre
- 8 restaurants/cafes.
- 1 kebab van located in bus lay-by outside Leisure Park on Cherry Hinton Road.
- 1 theatre – The Junction Theatre.
- 1 Off licence – Tesco Express

The Leisure Park is the only area analysed where total violent crime and alcohol-related violent crime has increased over the period. Although numbers of offences in the Leisure Park are relatively low in comparison to other areas (30 violent crime offences over past year) the density of offences per hectare is high (10 per hectare).

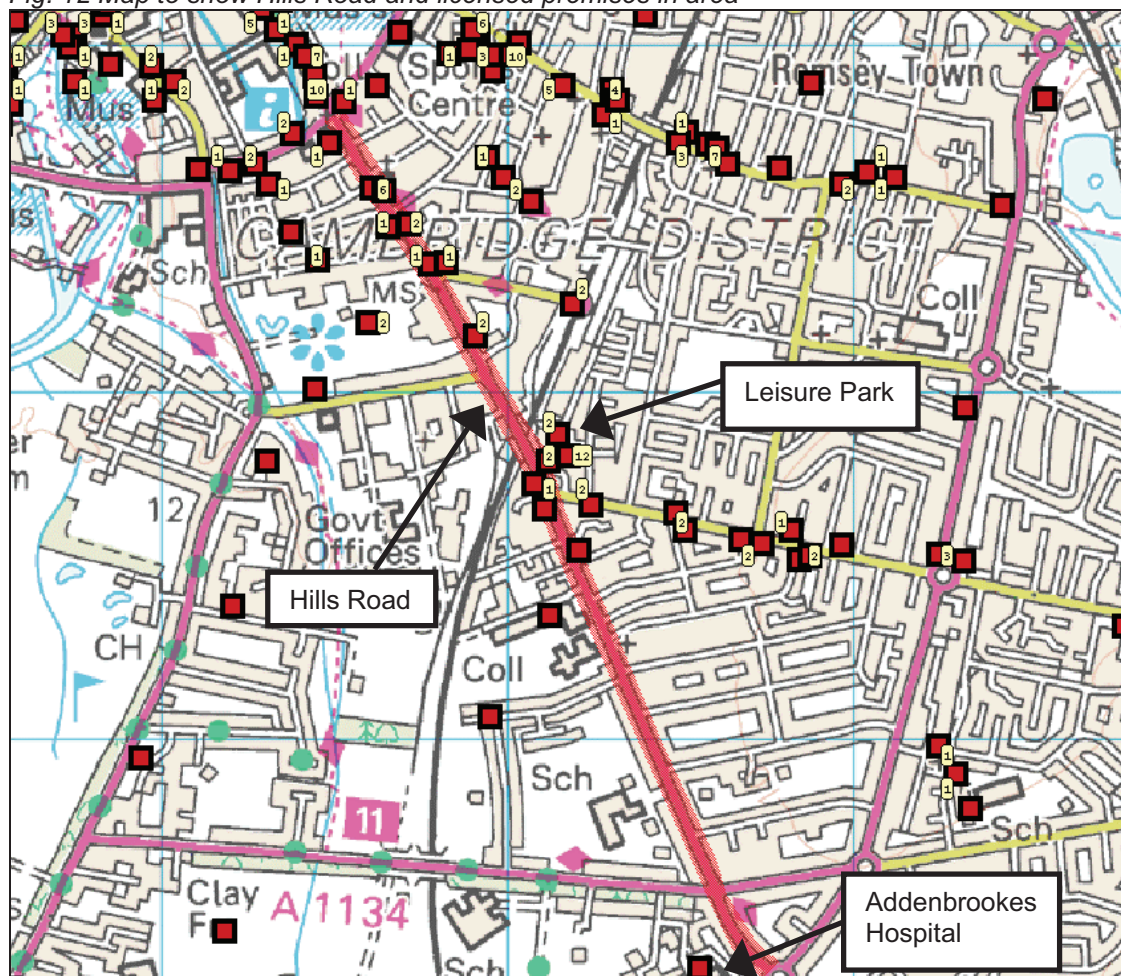
It is recommended that Cambridge Leisure Park remains as a Cumulative Impact Area. Due to the close proximity to the Leisure Park, and Hills Road¹² it is also recommended that the section of Cherry Hinton road opposite the leisure park (running from Hills Road to Clifton Road) is also included in the Leisure Park Cumulative Impact Area.

¹² See page 11.

3.2 Other areas for consideration

Hills Road

Fig. 12 Map to show Hills Road and licensed premises in area



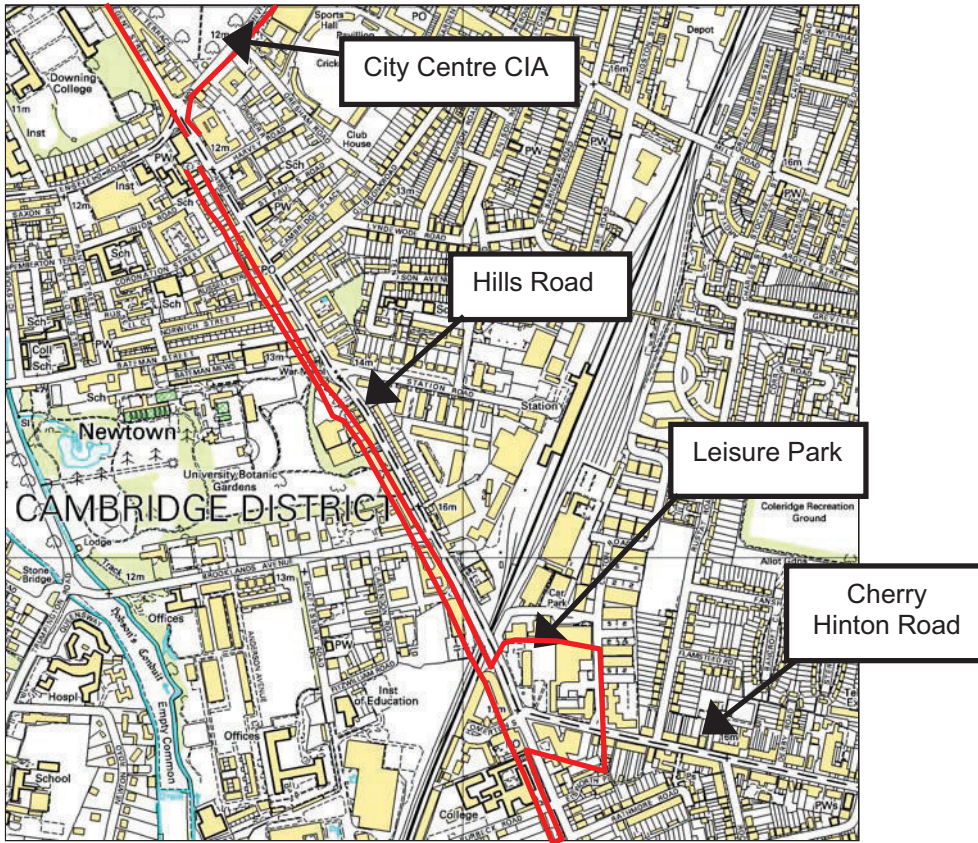
Hills Road leads out of the City Centre to The Leisure Park and Addenbrookes Hospital and is a busy thoroughfare into and out of the City. For the purposes of this analysis licensed premises and offences/incidents occurring at Addenbrookes Hospital have been removed.

There are 17 licensed premises giving a density of 1.1 licensed premises per hectare which is a lower density than the other areas considered however still significantly higher than the density for Cambridge City of 0.1. There are 5 restaurant/café, 4 off-licensed premises, 4 pubs, 2 hotels, 1 social clubs and 1 college bar. The majority (13) of these premises are found within a short section of the road nearest to the City Centre.

Although Hills Road has a relatively low density of licensed premises and alcohol-related crime and anti-social behaviour it should be noted that the majority (94%) of the licensed premises and alcohol-related crime and anti-social behaviour (94%) fall within the section of Hills Road running from the City to Purbeck Road¹³. When this section of the road is analysed the density of licensed premises increases to 1.9 and the density of alcohol-related crime and anti-social behaviour to 4.

¹³ See Figure 13.

Fig. 13 Map to show section of Hills Road between City Centre and Purbeck Road



Alcohol-related violent crime and anti-social behaviour has remained stable over the 3 year period however notably Hills Road has a higher percentage of alcohol-related offences than Mill Road and over twice the amount of alcohol-related anti-social behaviour than the leisure park.

It is recommended that the section of Hills Road running from the City to Purbeck Road is considered for adoption as a Cumulative Impact Area.

Norfolk Street

Fig. 14 Map to show Norfolk Street and licensed premises in area



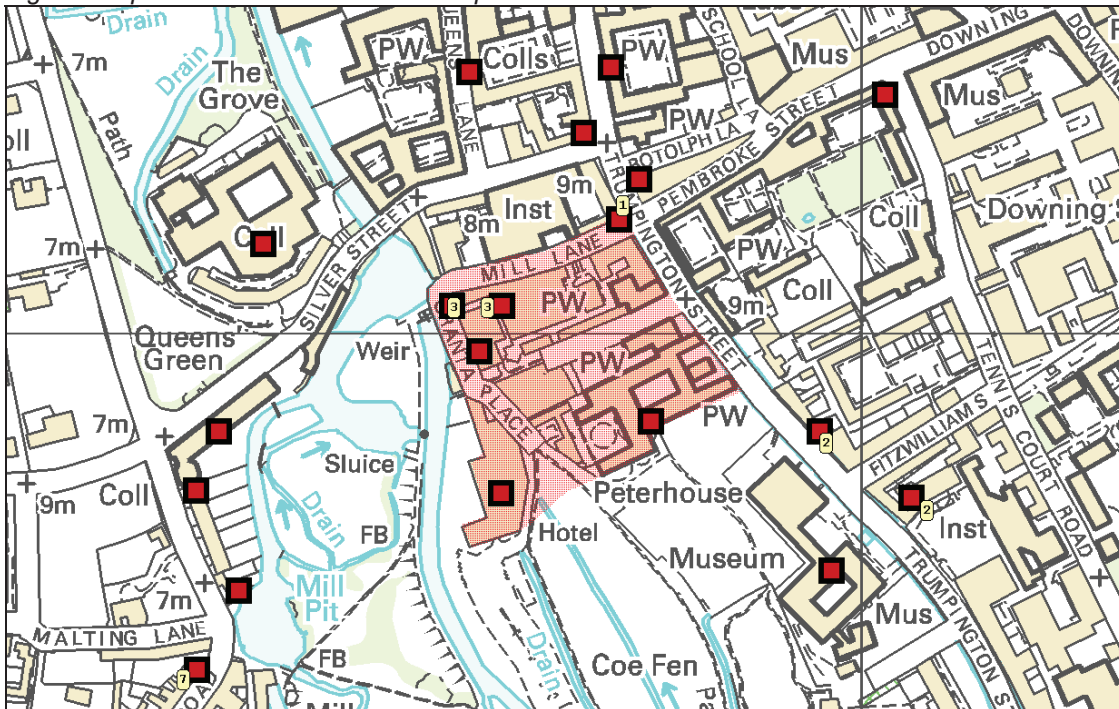
Norfolk Street is situated off East Road and contains 7 licensed premises in a small area (1 hectare) giving a high density of 7 licensed premises per hectare. These consist of 3 off licensed premises, 3 restaurants and 1 pub.

Although Norfolk Street has a high density of licensed premises there were only 3 violent offences occurring on the street over the past year. The area has a high density of anti-social behaviour due to its short length however actual numbers of incidents are low.

It is not recommended that Norfolk Street is considered for adoption as a Cumulative Impact Area.

Mill Pond Area

Fig. 15 Map to show Mill Pond licensed premises in area



The Mill Pond area is situated by the river near to the City Centre. The area is a popular congregation point in the summer months as contains a grassy area where people sit

out and picnic/drink alcohol. There are 10 licensed premises in the area consisting of 4 university college bars/clubs 2 restaurants, 1 pub 1 hotel and a conference centre this gives a density of 2.5 licensed premises per hectare however it should be noted that only 50% of these are open to the public.

The Mill Pond Area has a low level of violent crime offences with only 6 occurring in the last year although 5 of these were alcohol related. Levels of anti-social behaviour are higher however with a high percentage related to alcohol.

Due to the low density of licensed premises open to the public and low levels of violent crime it is recommended that the Mill Pond Area is not considered for adoption as a Cumulative Impact Area.

4. Conclusion

The current Cumulative Impact Areas of the City Centre, Mill Road and Cambridge Leisure Park continue to have a high density of licensed premises and alcohol-related violent crime and anti-social behaviour. It is recommended that these areas remain¹⁴ as Cumulative Impact Areas. Of the other areas identified as having a high density of licensed premises it is recommended that consideration is also given to adopting a section of Hills Road¹⁵ as a Cumulative Impact Area.

¹⁴ Also that the Cambridge Leisure Park CIA is extended to include the section of Cherry Hinton Rd from Hills Rd to Clifton Rd.

¹⁵ Up to Purbeck Road. See Fig 13

Appendix A

Streets in suggested Cumulative Impact Area Market Ward			
Adam and Eve Street	Eden Street	Malcolm Street	Quayside
All Saints Passage	Elm Street	Manor Street	Regent Street
Beaufort Place	Emmanuel Street	Market Hill	Regent Terrace
Belmont Place	Fair Street	Market Passage	Round Church Street
Benet Street	Fitzroy Lane	Market Street	Salmon Lane
Brandon Place	Fitzroy Street	Melbourne Place	Severn Place
Burleigh Place	Free School Lane	Napier Street	Short Street
Burleigh Street	Gonville Place	New Park Street	Sidney Street
Clarendon Street	Grafton Street	New Square	St Andrews Street
Camden Court	Green Street	Newmarket Road	St Johns Road
Causeway Passage	Guildhall Place	Orchard Street	St Marys Street
Christ Church Street	Hobson Street	Paradise Street	St Tibbs Row
Christs Lane	Hobsons Passage	Park Parade	Sun Street
City Road	James Street	Park Street	Sussex Street
Corn Exchange Street	Jesus Lane	Park Terrace	Thompson's Lane
Crispin Place	John Street	Parkside	Trinity Street
Dover Street	King Street	Parsons Court	Warkworth Street
Downing Street	Kings Parade	Peas Hill	Warkworth Terrace
Drummer Street	Lower Park Street	Petty Cury	Wellington Street
Earl Street	Magdalene Street	Portugal Place	Willow Place
East Road	Maids Causeway	Prospect Row	Willow Walk

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1. An Introduction to Anti-Social Behaviour (ASB) in Cambridge City

It has been noted from recent Cambridge City Neighbourhood Panel Meetings that Anti-social behaviour (ASB) issues are at the forefront of public concern. To address these concerns, this document will now provide more information about the types of ASB issue faced in each Ward through the inclusion of an additional breakdown of ASB types. A summary of emerging issues within crime will still be provided.

When an incident is reported, it is given a Closure Class which groups the incident under specific categories. The specific closure classes for those incidents defined as ASB are included in Table.1

Table.1 ASB Closure Class Definitions

ASB	Description
AS02.2	Street Drinking
AS03.1	Begging/Vagrancy
AS04.1	Prostitution related activity
AS05.1	Abandoned Vehicle (not stolen/obstruction)
AS05.2	Vehicle Nuisance/Inappropriate Veh use
AS06.0	Noise
AS07.1	Litter/Drugs Paraphernalia
AS07.2	Inappropriate - Use/Sale/Possession of Fireworks
AS07.5	Rowdy/Nuisance - Neighbours
AS07.6	Rowdy or Inconsiderate Behaviour
AS08.1	Hoax Call to Emergency Services
AS09.1	Animal Problems
AS10.1	Malicious/Nuisance communication
AS10.2	Regular caller - HIST INFO
AS11.1	Trespass
AS12.1	Prejudice Incident

4. Emerging Issues

Neighbourhood trends

Total crime in City West has increased during the last four months, with each month recording higher levels of crime than in the same months last year. Crime was also significantly higher than in the preceding four months (555/1401, 40% increase). This increase can be seen across all three wards, but in particular, Market ward. The two crime types that have seen substantial rises (in comparison with the preceding months and the same period last year), are cycle theft and theft from vehicles, and this has been seen across all wards. Levels of reported anti-social behaviour have increased in comparison with the previous period, but have fallen in comparison with the same period last year.

Market

- Total crime in Market ward has increased from 1,122 offences in the previous period to 1,583 offences in the current period, and is also an increase on the same period last year when 1,385 offences were recorded. This increase is largely due to the rise in cycle thefts and violent crime.
- Violent crime rose, to 284 offences. Approximately half were classified as Common Assault or Actual Bodily Harm, twelve of which were assaults on police officers. Offences continue to be concentrated around the night time entertainment venues and occurred late night/early in the morning. The Regal, Revolutions, The Place, Niche Bar, Fez Club and Ballare were all hotspots.

Levels of anti-social behaviour increased from 479 incidents in the previous period to 525 incidents in the current period. A large number related to begging/vagrancy and hotspots for this were around the Grafton Centre and the Market Square. There were also a number of incidents regarding street drinking and almost all of these occurred around the Grafton Centre. As expected, many of the rowdy/inconsiderate incidents occurred at pubs/night clubs late at night/early in the morning

Current Crime and Incident Levels in Neighbourhood, by Ward

			Dwell. Burg.	Other Burg.	Violent Crime (excl. Robbery)	Robbery	Theft of Vehicle	Theft from Vehicle	Cycle Theft	Theft from Shop	Criminal Damage	Other Crime	TOTAL CRIME	TOTAL ASB
N'hood	City West	<i>Aug 10 – Nov 10</i>	36	52	306	27	5	87	533	296	113	501	1956	620
		<i>Apr 10 – Jul 10</i>	49	44	213	19	9	51	343	222	87	364	1401	562
		<i>Aug 09 – Nov 09</i>	42	48	280	11	6	59	358	280	125	453	1662	738
Wards	Newnham	<i>Aug 10 – Nov 10</i>	8	15	15	3	2	37	67	1	11	40	199	45
		<i>Apr 10 – Jul 10</i>	17	10	5	2	3	19	42	2	5	33	138	37
		<i>Aug 09 – Nov 09</i>	7	7	19	1	1	16	40	3	10	25	129	49
	Castle	<i>Aug 10 – Nov 10</i>	17	10	7	1	1	19	73	7	12	27	174	50
		<i>Apr 10 – Jul 10</i>	21	14	10	1	3	17	41	2	10	22	141	46
		<i>Aug 09 – Nov 09</i>	23	14	7	3	0	17	42	3	18	21	148	65
	Market	<i>Aug 10 – Nov 10</i>	11	27	284	23	2	31	393	288	90	434	1583	525
		<i>Apr 10 – Jul 10</i>	11	20	198	16	3	15	260	218	72	309	1122	479
		<i>Aug 09 – Nov 09</i>	12	27	254	7	5	26	276	274	97	407	1385	624

ASB Incident Types in the City West Area Neighbourhood, by Ward

Please Note

Incident levels for each of the wards may not be consistent with the official figures that will be published by the Force and Home Office. This is because the data system used to draw the level of detail needed for the ASB type breakdown for this report may not contain precise locations due to the way incidents are reported e.g. ASB reported where ward boundaries lie could initially be recorded in the neighbouring ward but subsequently corrected.

These figures should only be used as a guide and not regarded as official statistics for publication.

			Abandoned Vehicle	Animal Problems	Begging/Vagrancy	Hoax call to emergency services	Litter	Malicious/Nuisance Communication	Noise	Prejudice Incident	Rowdy & Inconsiderate Behaviour	Rowdy/Nuisance Neighbours	Rowdy/Nuisance Use/Sale/Fireworks	Street Drinking	Trespass	Vehicle related nuisance/Inappropriate Vehicle use	Grand Total
N'hood	City West	<i>Aug 10 – Nov 10</i>	22	1	51	7	23	19	2	2	442	9	0	15	2	24	619
		<i>Apr 10 – Jul 10</i>	19	3	62	5	3	13	32	3	552	14	1	22	1	26	726
Wards	Newnham	<i>Aug 10 – Nov 10</i>	9	0	5	0	4	0	0	0	21	0	0	0	0	5	44
		<i>Apr 10 – Jul 10</i>	7	1	2	0	0	3	6	0	34	4	0	0	0	3	60
	Castle	<i>Aug 10 – Nov 10</i>	6	0	2	0	4	2	0	1	25	3	0	0	1	7	51
		<i>Apr 10 – Jul 10</i>	7	1	3	1	0	4	5	1	22	5	1	0	0	3	53
	Market	<i>Aug 10 – Nov 10</i>	7	1	44	7	15	17	2	1	396	6	0	15	1	12	524
		<i>Apr 10 – Jul 10</i>	5	1	57	4	3	6	21	2	466	5	0	22	1	20	613